An Application For An Idaho Community Development Block Grant





By:

Jon Cantamessa, Chairman Shoshone County Commission

Laren Siebert, Chairman Calder Sewer District



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September 29, 2009

Mr. Donald Dietrich, Director Idaho Department of Commerce PO Box 83720 Boise, ID 83720-0093

RE: Calder Sewer District Imminent Threat

Dear Director Dietrich:

Shoshone County respectfully submits this Imminent Threat application for an Idaho Community Development Block Grant in the amount of \$97,010. A landslide occurred in Calder as a result of extreme temperature changes and an unseasonably heavy runoff in April 2009, resulting in substantial erosion and washing out the hillside that contains buried utility and sewer lines.

This project will assist the Calder Sewer District for emergency relocation of the pressure sewer lines buried in the path of the landslide. The District has received assistance from the Local Highway Technical Assistance Council (LHTAC) for assistance to relocate and rebuild Calder Park Road.

Thank you for your concern and attention to our grant request.

Sincerely,

BOARD OF COUNTY COMMISSIONERS

on Cantamessa, Chairman

Tim Kombrec, EAC Region I CJ Buck, EAC At-Large

cc:

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- A Subgrantee Agreement
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 - Fair Housing Resolution
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I. ICDBG Application Information Form

Applicant: <u>Sho</u>	shone County	Chief Elected (Official:	Jon Cantamessa
Address: _	700 Bank Street Wallace, Idah	no 83873	Phone:	208-264-5877
Subrecipient:	Calder Sewer District	Chief Elected	d Official	: Laren Siebert
Address: _	PO Box 391 Calder, Idaho 838	308	Phone:	208-245-6721
	epared by: <u>Nancy Mabile</u>			208-772-0584 x3014
Address: _	Panhandle Area Council, 1110	<u> 0 N. Airport Drive, Hayo</u>	<u>den, ID 8</u>	33835
Engineer: <u>Lar</u>	ry E. Comer, Welch Comer & As	ssociates, Inc.	Phone:	208-664-9382
Address: _	350 E. Kathleen Ave. Coeur d'	'Alene, ID 83815		
National Obj	ective	Project Type		
LMI Area	LMI Clientele	☐ Public Facility/Housing)	☐ Community Center
☐ LMI Jobs	☐ Slum & Blight	☐ Economic Developme	nt	☐ Senior Center
Project Popu	lation to Benefit (Persons):	1		
Total # to Ben	efit: <u>Est. 161</u>	Total # LMI to Benefit	:	
% LMI to Bene	efit:%	% Minority Population	:	%

Project Description:	Relocate 1,100 linea	r feet of 4 inch diamet	er high-density polyethylene
pressure sewer line.			

SOURCE	AMOUNT	DATE APPLICATION SUBMITTED	RESERVED/ CONDITIONAL AWARD	FUNDS COMMITTED/ CONTRACT AWARD DATE	DOCUMENTS IN APPENDIX ***
ICDBG	\$97,010				
Local Cash	\$1,000			09/09	G
Local Loan*					
Local In-Kind**	\$36,040			04/09	G
UDSA RD Grant					
EDA Grant					
State Grant					
Foundation Grant					
Private Investment					
Other:					
TOTAL PROJECT FINANCING	\$134,050				

^{*} Identify Loan Source(s): N/A Date Bond or Necessary & Ordinary Passed: N/A

^{**} Describe In-Kind match by type (i.e., materials, labor, waived fees, land value) and amount.

^{***} Identify which appendix corresponding documentation is in. Documentation should be a letter from the appropriate source.

II. Economic Advisory Council

The winter of 2008-2009 resulted in a record snowfall for the region. In April 2009 a mudslide occurred in the community of Calder, and a 200-foot section of Calder Park Road failed. The hillside containing the roadway and underground utilities slumped, causing an approximate 5-foot drop in a portion of the road section, but it did not appear to immediately damage the utilities (sewer, power, etc.). Being a County Road, the County took action immediately following the event to minimize the failure area and maintain public safety.



The pressurized sewer line for the Calder Sewer District directs wastewater flows to a lift station at the north edge of the slide, which then pumps the flows to a community drain field to the east. Directly below the slide is the well for the community water system. Failure of the road is jeopardizing the stability of the sewer line, and breakage could send the raw wastewater into nearby Calder Creek which flows into the St. Joe River, or worse, the community water system.



When sewer lines break, people are exposed to the leaking sewage which harbors diseases, hazardous chemicals, and can contaminate groundwater. There are organisms which not only cause disease, but may be life threatening too. Those organisms include Pinworms, Salmonella, E. coli, Hepatitis A., Tetanus, Leptospirosis, Giardia and Cryptosporidium and a few others. Microbes in raw sewage can enter the body via the nose, mouth, and open wounds or by inhalation of aerosols or dusts.

Shoshone County declared emergency in May 2009. Emergency funding has been received from the Local Highway Technical Advisory Council (LHTAC) to re-route the roadway following a new alignment. Since the integrity of the sewer system is being jeopardized by an additional

slide on September 21, 2009, the Calder Sewer District must re-route approximately 1,100 linear feet of pressure sewer line still located in the roadway failure.

To date, Shoshone County has spent \$28,870 on this project, with \$5,250 of this amount attributed directly to the sewer portion for Engineering Fees. The County does not own the sewer system and therefore does not have the legal authority (nor the budget) to provide funding for the sewer line relocation.



The Calder Sewer District has been spending their annual reserves maintaining the sewer system such as replacing lift station pumps and associated piping at the lift stations. They currently have about \$6,500 available in emergency repair funds, however, \$5,500 needs to stay in reserves as a requirement of the outstanding indebtedness from a loan through USDA Rural Development to construct the sewer pressure line and drain field in 1981.

III. Threshold Criteria

A. **ELIGIBLE APPLICANT:**

The applicant is a City.	\boxtimes	The Applicant is	a County.

Shoshone County is an eligible applicant as a unit of government in the State of Idaho, on behalf of the Calder Sewer District (District), also a unit of government in the State of Idaho. A Subgrantee Agreement (Appendix A) is in place that outlines the responsibilities of the County as Grantee and the District as sub-recipient. In summary, the Agreement identifies that the County shall maintain fiscal responsibility of the Grant. In turn, the District shall comply with all rules and regulations under the ICDBG program.

B. ELIGIBLE ACTIVITIES:

Eligible activities for this project as outlined in Chapter 2 of the ICDBG Application Handbook include:

- *Public Facilities and Improvements* Relocation and stabilization of the pressure sewer lines; and
- Administrative Activities Administrative costs for the ICDBG-certified grant administer related to the ICDBG, including but not limited to the management, coordination and monitoring of activities necessary for effective planning, implementation and execution of the project.

C. NATIONAL OBJECTIVE:

Imminent Threat

The following must be addressed and documented:

1. How the occurrence poses a serious and immediate threat to the health or welfare of the community.

The pressurized sewer line directs wastewater flows to a lift station at the north edge of the slide, which then pumps the flows to a community drain field to the east. Directly below the slide is the well for the community water system (circled at inset photo). Failure of the road is jeopardizing the stability of the sewer line, and breakage could send the raw wastewater into nearby Calder Creek which flows into the St. Joe River, or worse, the community water system.



When sewer lines break, people are exposed to the leaking sewage which harbors diseases, hazardous chemicals, and can contaminate groundwater. There are organisms which not only cause disease, but may be life threatening too. Those organisms include Pinworms, Salmonella, E. coli, Hepatitis A., Tetanus, Leptospirosis, Giardia and Cryptosporidium and a few others. Microbes in raw sewage can enter the body via the nose, mouth, and open wounds or by inhalation of aerosols or dusts.

2. The occurrence is of recent origin or recently became urgent.

In April 2009 a mudslide occurred and a 200-foot section of Calder Park Road failed. The hillside containing the roadway and underground utilities slumped, causing an approximate 5-foot drop in a portion of the road section, but it did not appear to immediately damage the utilities (sewer, power, etc.). The County took action immediately following the event to minimize the failure area and maintain public safety.



3. How the community is unable to finance the activity on its own.

To date, Shoshone County has spent \$28,870 on this project, with \$5,250 of this amount attributed directly to the sewer portion for Engineering Fees. The County does not own the sewer system and therefore does not have the legal authority (nor the budget) to provide funding for the sewer line relocation.

The Calder Sewer District has been spending their annual reserves maintaining the sewer system such as replacing lift station pumps and associated piping at the lift stations. They currently have about \$6,500 available in emergency repair funds, however, \$5,500 needs to stay in reserves as a requirement of the outstanding indebtedness from a loan through USDA Rural Development to construct the sewer pressure line and drain field in 1981.

4. That other sources of funding are not available to carry out the activity.

The following agencies have been contacted by Nancy Mabile, Panhandle Area Council. Letters from DEQ and USDA Rural Development are in Appendix B.

- *USDA Rural Development Howard Lunderstadt, 208-762-4939.* There is no emergency funding from this agency for this project.
- Economic Development Administration (EDA) Rick Tremblay, 208-334-1521.
 The disaster funds at the Economic Development Administration (EDA) must be tied to direct new, higher skilled and higher wage jobs.

- Idaho Bureau of Homeland Security (BHS), Jay Baker 208-666-6738. No funds are available directly through this agency.
- Idaho Department of Environmental Quality John Tindall, 208-769-1422. No emergency funds are available.
- Local Highway Technical Assistance Council Provided \$100,000 to Shoshone County to relocate the road.

5. An official declaration of emergency by the governing body.

The official declaration of emergency for the governing body of Shoshone County is documented in Appendix C.

6. The occurrence is not a result of deferred maintenance or end of life cycle.

The winter of 2008-2009 resulted in a record snowfall for the region, saturating the soil. According to the Slide Repair Recommendation from David Evans and Associates, this area appears to be a historic slide that became active due to the unusually early heavy runoff. The report states that it is not believed that the sewer drain field above the slide area played a role in the failure of the hillside.

D. CITIZEN PARTICIPATION

The Notice of Public Hearing was published in the Shoshone News-Press September 22, 2009, with the public hearing held on September 29, 2009. The County's Citizen Participation Plan, newspaper article, community demographic profile, public hearing notice, and list of attendees are in Appendix D. The affidavit of publication and meeting minutes will be provided under separate cover to the Idaho Department of Commerce.

E. STATEWIDE GOALS AND STRATEGIES

Increased access to decent affordable housing Sustain and increase homeownership Sustain and increase affordable rental housing Support equal access to a continuum of housing services
Preserved and enhances suitable living environments Improve safety and livability of communities Increase access to quality facilities and services Improve affordability and sustainability of quality facilities and services
Expanding economic opportunities Create jobs primarily for low and moderate-income persons Prioritize projects that provide a living wage and fringe benefits Revitalize downtown business districts

F. ADMINISTRATIVE CAPACITY

Both components of administrative capacity must be addressed. One addresses the applicant and the second addresses the grant administration.

1. Fiscal Management

The independent auditor reports aren't retrievable, as they were not performed, or required as they are not an established city. The audit data for the past five years are in Appendix E.

2. Certified Grant Administration

The County of Shoshone procured an ICDBG-certified grant administrator for this project. The procurement documentation for grant administration and engineering is in Appendix E.

G. FAIR HOUSING

Shoshone County adopts and publishes the Fair Housing Resolution and Policy Regarding Non-discrimination on an annual basis, regardless if they are a grantee on any federal funded projects. The most recent adoption of the Fair Housing Resolution for Shoshone County was on April 14, 2004 and published in February 2008. This resolution will be published again prior to submission of the Addendum. A copy of the current resolution and publication is provided in Appendix D.

H. ANTI-DISPLACEMENT POLICY

Shoshone County will adhere to the Idaho Department of Commerce Anti-Displacement Policy by signature on the ICDBG Certifications page.

IV. Program Income

This project will not generate any program income as a result of the ICDBG-supported activities.

V. Project Description and Property

A. PROJECT DESCRIPTION:

The District proposes to complete the sewer line installation and relocation as recommended in the July, 2009 Master Plan by Budinger & Associates, Inc. Shoshone County has been working with Budinger & Associates to determine remediation of Calder Park Road landslide and the Calder Sewer District's owned and operated pressure sewer lines running up the face of the hillside where the landslide has occurred. The summary of their findings concluded that an alternate roadway needs to be established and utilities relocated to reduce threat to the public.

There is a substantial need to re-direct the pressurized sewer line that runs up the face of the hillside as it currently has only 2 inches of ground protecting it at this time. On September 21, 2009 there was a leak in the sewer line and through approval from Idaho Department of Commerce, 200-feet of sewer line was installed and relocated. The project includes the following elements:

- a) Installation of 1100 linear feet of 4 inch diameter high-density polyethylene pressure sewer line. This line will be relocated in the roadway to Calder School, where an existing gravity sewer is available to accept the flow from the new pressure sewer line.
- b) A 6-ft diameter manhole will be installed at the point of connection of the new pressure sewer line with the existing gravity sewer. This will allow equalization of the discharge of the pressure sewer line as it enters the existing gravity sewer. A carbon filter will also be added to the vent at this manhole, since the sewer system collects septic tank effluent which produces odorous hydrogen sulfide gases.
- c) The existing sewer lift station #1 must be upgraded with new pumps and controls, since the relocation of the pressure sewer up to the Calder School adds approximately 40 vertical feet of elevation head to the pumping demand. The new pumping demand will be approximately 50 gpm @ 103 ft. TDH.

The proposed project is imperative; if the necessary work is not performed it has the possibility of causing damage to the pressure sewer line by breaking or cracking the line. If the line were to break or crack it would release raw sewage that could possibly contaminate the well for the community water system storage located approximately 200 feet from the slide or to surrounding residents, especially the very young, elderly and individuals with compromised immune systems.

ICDBG:

- Certified grant administration services which includes all activities required to meet the successful completion of the project
- Installation of pressure sewer line by Contractor
- Reimbursement of emergency costs needed to relocate 200 feet of pressure sewer line

Calder Sewer District:

Reimburse Shoshone County for all out-of-pocket costs for legal publications as required by the ICDBG program.

Shoshone County:

Provide aggregate base for sewer line stabilization.

Maps, photos and cost estimates are located in Appendix F.

	OPER ¹		

1.	Has any property and easements been purchased for this project? If yes, does the applicant have title to the property?	☐ Yes ☐ Yes	⊠ No □ No
2.	Will any property be needed for this project? Status of purchase: Estimated date of final purchase: What funds were used to make this purchase?	☐ Yes	⊠ No
3.	Will any easements or rights-of-way be needed for this project? Status of purchase: Still negotiating. Estimated date of final purchase: What funds were used to make this purchase? No Cost	⊠ Yes	□ No
4.	Is anyone living on the land or in the structures at the proposed site?	☐ Yes	⊠ No
5.	Is any business being conducted on the land or in the structures at the proposed site?	☐ Yes	⊠ No
6.	Are there any businesses, individuals or farms being displaced as a result of this project?	☐ Yes	⊠ No
7.	Are there permits that will be needed for the project, i.e., well, water rights, land application, demolition permits, zoning permit, air quality permit, etc.?	⊠ Yes	☐ No
	Status of the permits (including plan for securing permits): <u>Engineering</u> <u>complete. DEQ approval anticipated 10/23/09.</u>	<u>ring plans</u>	are not
8.	Describe the ownership or lease arrangements for the property involve Currently pegotiating an easement, at no cost, with Avery School I		-

VI. Budget Narrative

The following describes the funding sources by category and the commit status of each source, in order as outlined on the form in the ICDBG Application Handbook. Documentation of match commitments is located in Appendix G.

GOVERNMENT

ICDBG GRANT - \$97,010 - Pending

These funds will be used for the relocation of the pressure sewer lines buried in the landslide site on Calder Park Road. The project will fund construction activities (\$74,140), engineering (\$\$14,070) and certified grant administration as required by the ICDBG program (\$8,800).

DISTRICT - \$1,170 - Spent

The Calder Sewer District has spent \$1,170 in backhoe rental for brushing the perimeter of field and exposing all valves and inspection covers to determine that the sewer was not at fault for the slide and partly to assist in the road relocation project.

COUNTY - \$6,000 - Committed

Shoshone County will be providing the aggregate base required for underground sewer line stabilization valued at \$6,000.

COUNTY - \$28,870 - Spent

The County has spent \$23,620 funds to perform surveys for road relocation legal advertisements, purchase of easements, engineering and construction, and \$5,250 to initiate engineering services for the sewer.

VII. ICDBG Budget Form

Applicant/Grantee:	Project Name:
Shoshone County	Sewer Line Relocation Imminent Threat

Line Item	ICDBG	District	County	Previous Ex	penditures	TOTAL
Line Item	Cash	Cash	InKind	District	County	PROJECT
Administrative	\$8,800	\$1,000			\$129	\$9,929
Land, Structures, Rights-of-Way	\$0				\$3,500	\$3,500
Engineering	\$14,070				\$11,771	\$25,841
Construction	\$74,140		\$6,000	\$1,170	\$13,470	\$94,780
Legal & Audit	\$0					\$0
Clearance and Demolotion	\$0					\$0
TOTAL COSTS	\$97,010	\$1,000	\$6,000	\$1,170	\$28,870	\$134,050

VIII. Detailed Cost Analysis

Answer the following questions and provide in the appendix a current cost estimate completed by the project's design professional. The cost estimate should identify construction costs within four weeks of the application due date.

1.	Have preliminary plans and specs been submitted to regulatory agencies for review?	☐ Yes	⊠ No
	If yes, list date submitted: If no, list expected date to be submitted: 10/23/09		
2.	Has final design (for bidding) begun?	☐ Yes	⊠ No
	If yes, % complete: If no, what is expected start date: 10/15/09		
3.	Will project include bid alternatives to meet project budget if necessary?	☐ Yes	⊠ No
4.	Are Davis-Bacon wage rates applicable to the project? If yes, are they included in the project costs?	⊠ Yes ⊠ Yes	☐ No ☐ No
5.	Have known environmental measures been included in the		
	project costs? (e.g., dust mitigation, archeological survey, storm water drainage, wetland mitigation, etc.)	⊠ Yes	☐ No
6.	List the last date the owner and design professional discussed profe	oject desig	n and
7.	Design Professional Cost Estimate may be found in Appendix F.		

IX. Project Schedule

Project Activity	Date (to be) Completed	Documentation in Appendix
Design Professional Contract Executed	5/21/09	
Grant Administration Contract Executed	4/29/09	
Environmental Release	10/5/09	
Bid Document Approval	10/23/09	
Bid Opening	10/25/09	
Construction Contract Executed	10/26/09	
Start Construction	11/2/09	
Construction 50% Complete	7 days after start of construction	
Second Public Hearing	October 2009	
Update Fair Housing Plan	Being completed under ICDBG grant agreement for CSCWD Meter Project	
Update 504 Review and Transition Plan	Being completed under ICDBG grant agreement for CSCWD Meter Project	
Certificate of Substantial Completion	12/15/09	
Closeout	12/31/09	

Name of Professional & Agency Contacts	Firm/Agency	Telephone	Topic	
Larry Comer	Welch Comer & Associates	208-664-9382	Engineering	
Jon Cantamessa	Shoshone County	208-752-3331	Funding	
Vince Rinaldi	Shoshone County	208-752-3331	Funding	
Laren Siebert	Calder Sewer District	208-245-6721	Planning	
Liz Codoni	Calder Sewer District	208-245-5095		
John E. Finnegan	Budinger & Associates	509-535-8841	Engineering	
Rick Tremblay	EDA	208-334-1571	Funding	
Suzanne Shiite	DEQ	208-769-1422	Funding/ Regulatory	
John Tindall	DEQ	208-769-1422	Funding/ Regulatory	
Tony Tenne	Idaho Department of	208-334-2560	Funding	
Dennis Porter	Commerce	200-334-2300		
Jim Roletto	David Evans & Assoc.	208-819-9498	Road Engineer	
John Thomas	Shoshone County	208-512-5779	Project Planning	
Tim Komberec	IDC - EAC	208-292-3857	Heads up!	
CJ Buck	IDC - EAC	208-262-0500	Heads up!	
Howard Lunderstadt	USDA Rural Development	208-762-4939	Funding	
Jay D. Baker	BHS	208-666-6738	Funding	

X. Financial Profile

	Is the Grantee a:			
	☐ City ☐ County			
	If a sub-recipient, what type of organization?			
	 Water District For-Profit Company Fire District Other (Explain) Sewer District Hospital District 	mpany Non-Profit Company Water Association Hospital District		
II.	Sewer System – Input information for the sewer system (entire Idaho Community Development Block Grant funds. Sewer Treatment Method: Drain field	ntity) that is ex	spected to utilize	
	Do you have a pre-treatment system? Yes No			
	Number of people served by the system	-	Est. 161	
	Number of residential connections on the system	-	Est. 60	
	Number of commercial connections on the system	-	Est. 10	
	Number of industrial connections on the system	-	0	
	Number of new connections within the last year	-	0	
	What are the current residential sewer rates	\$	\$20.00	
	When was the last rate increase?	_	10-17-06	
	How much were the rates increase?	\$ _	\$6.50	
	Residential Connection Fee	\$	\$1,000	
	Commercial Connection Fee	\$	\$1,000	
	Industrial Connection Fee	\$	\$1,000	
	Annual Sewer System Revenue	\$	\$12,411.32	
	Total dollar amount owed by customers in arrears	\$	\$4,470.72	
	Annual Sewer System Expenses	\$	\$6,250.41	

Identify Outstanding Indebtedness:

Years Remaining	Annual Payment	Lender
2	\$8,920.99	USDA Rural Development

IV. All Applicants Land Use Planning

When was the last comprehensive plan last updated? 1996	_					
Which of the following tools do you implement as land use measures and controls?						
	<u>YES</u>	<u>NO</u>				
Building Codes						
Historical Preservation		\boxtimes				
Zoning Ordinances						
Other Zoning Options:						
Do you currently implement any of the following?						
• Economic Development Plan						
 Development Impact Fees 						
• Local Option Tax (resort)						
Tree City USA		\boxtimes				
•						

XII. Certifications

I certify the data in this application is true and correct, that this document has been duly authorized by the governing body of Shoshone County and we will comply with the following laws and regulations if this application is approved and selected for funding.

- National Environmental Policy Act of 1969
- Civil Rights Act of 1964 Pub.L 88-352
- Civil Rights Act of 1968 Pub.L 90-284
- Age Discrimination Act of 1975
- Rehabilitation Act of 1973, Section 504
- Uniform Relocation Assistance and Real Property Acquisition Act of 1970, as amended (49 CFR Part 24)
- Housing and Community Development Act of 1974, as amended Pub.L 93-383
- Davis-Bacon Act (40 USC 276a 276a-5)
- Historic Preservation Act
- OMB Circular A-87, and ensure that subrecipient complies with A-110 and A-122
- Section 106 of the Housing and Urban Recovery Act of 1983 certifying to:
 - Minimize displacement as a result of activities assisted with CDBG funds by following the Idaho Department of Commerce & Labors anti-displacement and relocation assistance plan;
 - Conduct and administer its program in conformance with Title VI and Title VIII, and affirmatively further fair housing;
 - Provide opportunities for citizen participation comparable to the state's requirements (those described in Section 104(a) of the Act, as amended);
 - Not use assessments or fees to recover the capital costs of ICDBG funded public improvements from low and moderate income owner occupants;
 - Abide by all state and federal rules and regulations related to the implementation and management of federal grants;
 - Assess and implement an Accessibility Plan for persons with disabilities in accordance with Section 504 of the Rehabilitation Act of 1973, as amended;
 - Adopt and implement an Excessive Force Policy;
 - Prohibition of Use of Assistance for Employment Relocation, Section 588 of the Disability Housing and work Responsibility Act of 1998 Pub.L 105-276.
 - Anti-Lobbying Certification: No federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned to any person for influencing or attempting to influence an officer or employee of any federal agency, a member of, employee of a member of, officer of or employee of Congress in connection with the awarding of any federal contract, the making of any federal grant or loan, the entering into any cooperative agreement and the extension, renewal, modification or amendment of any federal contract, grant, loan or cooperative agreement.

If any funds other than federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any federal agency, a member of, employee of a member of, officer of or employee of Congress in connection with this federal grant, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

Teptember 29, 2009

Jon Gantamessa, Chairman

Showhone County Commission